



CITY COUNCIL AGENDA REPORT

City of Anaheim OFFICE OF THE CITY CLERK

DATE: MARCH 1, 2022
FROM: OFFICE OF THE CITY CLERK
SUBJECT: REDISTRICTING – FIFTH PUBLIC HEARING TO RECEIVE INPUT AND TESTIMONY REGARDING PROPOSED DRAFT DISTRICT MAPS AND INTRODUCE AN ORDINANCE AMENDING CHAPTER 1.26 OF THE ANAHEIM MUNICIPAL CODE TO ADOPT A NEW COUNCIL DISTRICT MAP

ATTACHMENT (YES/NO): YES ITEM # 11

RECOMMENDATION:

That the City Council, following a public hearing:

1. By Motion, receive and file public input and testimony on communities of interest, district boundaries, and draft maps; and
2. Introduce an ordinance adopting a new Council District map to implement the redrawn district boundaries, amending Chapter 1.26 of the Anaheim Municipal Code to make the corresponding changes, and determining that said actions are exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15061(b)(3) of the State CEQA Guidelines because they will not have a significant effect on the environment.

DISCUSSION:

On February 9, 2016, the City Council adopted the City's first district boundary map [Attachment No. 8 - Ordinance No. 6360]. Pursuant to Section 500.1 of the Charter of the City of Anaheim, the City Council, by Ordinance or Resolution, following each decennial federal census shall adjust the boundaries of any or all of the Districts so that each is as nearly equal in population as may be consistent with laws applicable to the creation and rearrangement of the boundaries of local districts.

The current City Council District Map adopted in 2016 was based on the 2010 census data as was required by law. The current districts must now be redrawn using the 2020 census data [Attachment No. 9 - Demographic Summary of the City's existing districts] and be in compliance with the FAIR MAPS Act, which was adopted by the California Legislature as Assembly Bill (AB) 849 and took effect January 1, 2020. Pursuant to California Elections Code, the process must be completed and the adoption of the new boundary map must occur by April 17, 2022, which is to be utilized at November 2022 General Municipal Election.

PROCEDURAL REQUIREMENTS FOR REDISTRICTING

The FAIR MAPS Act provides specific procedural requirements the City Council must meet before adopting a final map of district boundaries in the redistricting process. The City must hold at least four public hearings that enable community members to provide input regarding the composition of the City Council Districts.

In addition, the FAIR MAPS Act requires the City Council to adopt district boundaries using specific criteria as set forth in the following order of priority:

1. To the extent practicable, City Council Districts shall be geographically contiguous.
2. To the extent practicable, the geographic integrity of any local neighborhood or local community of interest shall be respected in a manner that minimizes its division. A “community of interest” is a population that shares common social or economic interests that should be included within a single district for purposes of its effective and fair representation.
3. City Council District boundaries should be easily identifiable and understandable by residents.
4. To the extent practicable, and where it does not conflict with the preceding criteria in this subdivision, City Council Districts shall be drawn to encourage geographical compactness.

PUBLIC HEARINGS

Public hearings were held on August 10, 2021, October 5, 2021, November 2, 2021, and January 25, 2022 where presentations were provided by staff and the City’s demographer, Dr. Justin Levitt from National Demographics Corporation, Inc. (NDC), on the redistricting process and criteria and the 2020 Census data; demonstration of paper and online mapping tools available for public participation; and direction was provided to staff and NDC by the City Council on district boundary mapping alternatives to be explored. Additionally, these hearings provided opportunities for public participation, input, comment, and testimony on the redistricting process, communities of interest, and potential district boundary adjustments for consideration.

During the January 25 public hearing, the City Council considered fifteen (15) draft district maps submitted by the public, including maps prepared by NDC based on testimony from the community at Redistricting Community Meetings. Following the close of the public hearing, the City Council narrowed the pool of maps to four (4) focus maps [MAP 102, MAP 104, MAP 106, and MAP 114]. In addition, the City Council requested that NDC explore map alternatives based on comments made by the City Council and the public during the January 25 public hearing [MAP 116 and MAP 117]. It should be noted that the criteria in the FAIR MAPS Act were carefully considered, as well as the City Council’s desire to maintain existing communities of interest identified during the City’s initial districting process in 2015-2016.

The public was encouraged to review and offer comments and/or revisions to the focus maps by February 18, 2022 at 5:00 p.m., so they may be included in the packet for presentation to the City Council at the March 1, 2022 public hearing.

The March 1, 2022 duly noticed public hearing represents the fifth in a series of public hearings in order to complete the redistricting process. At the March 1 public hearing, it is anticipated that the City Council will 1) consider the six (6) focus maps; 2) receive and file public input and testimony on communities of interest, district boundaries, and draft maps; and 3) if so desired, introduce an ordinance adopting a new Council District map to implement the redrawn district boundaries.

City of Anaheim Redistricting Process Recap

<u>Date</u>	<u>Action</u>
<u>Workshop</u> July 13, 2021	- Overview of Redistricting Process.
<u>1st Public Hearing</u> August 10, 2021	- Overview of FAIR MAPS Act requirements, process, and criteria - Discussion of “Communities of Interest” - Presentation of mapping tool options for public participation - Public input and comments
<u>Community Redistricting Meetings</u> September 2021 [Seven (7) meetings, including a virtual meeting]	- Review of the redistricting process - Discussion of “Communities of Interest” - Demonstration of mapping tool options - Public input and comments on communities of interest
<u>2nd Public Hearing</u> October 5, 2021	- Review of FAIR MAPS Act requirements, process, and criteria - Discussion of “Communities of Interest” - Review of mapping tool options for public participation - Public input and comments
<u>Neighborhood Services – District Meetings</u> October 2021 [six (6) in-person meetings]	- Update on the Redistricting Process - Review of mapping tool options for public participation - Encouraged written comments and/or submittal of a proposed map(s) by October 22, 2021 for presentation at the 3 rd public hearing on November 2, 2021

City of Anaheim Redistricting Process Recap (*continued*)

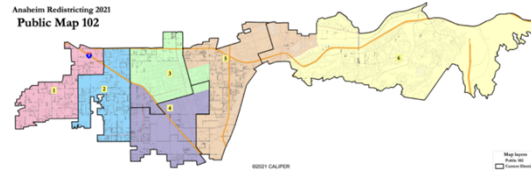
<u>Date</u>	<u>Action</u>
<p><u>3rd Public Hearing</u> November 2, 2021</p>	<ul style="list-style-type: none"> - Review of FAIR MAPS Act requirements, process, criteria, and “Communities of Interest” - Presentation of nine (9) proposed draft City Council District maps [six (6) public submissions; three (3) NDC submittals based on community comments] - Review of mapping tool options - Public input and comments
<p><u>Community Redistricting Meetings</u> November – December 2021 <i>[Seven (7) meetings, including a virtual meeting]</i></p>	<ul style="list-style-type: none"> - Review of the redistricting process - Presentation of the nine (9) proposed draft City Council District maps presented at the November 2, 2021 public hearing - Demonstration of mapping tool options - Public input on communities of interest - Encouraged written comments and/or submittal of proposed maps by December 30, 2021 for consideration at the January 11 public hearing (continued to January 25)
<p><u>4th Public Hearing</u> January 25, 2022 (continued from January 11, 2022)</p>	<ul style="list-style-type: none"> - Review of FAIR MAPS Act requirements, process, criteria, and “Communities of Interest” - Presentation of fifteen (15) proposed draft City Council District maps [twelve (12) public submissions; three (3) NDC submittals based on community comments at Community Redistricting Meetings] - Review of mapping tool options for public participation - Public input and comments <p>Four (4) Focus Maps selected by the City Council and direction to NDC on mapping alternatives</p>
<p><u>Neighborhood Services – District Meetings</u> February 2022 <i>[three (3) virtual meetings]</i></p>	<ul style="list-style-type: none"> - Update on the Redistricting Process - Presentation of the four (4) focus maps selected by the City Council; and two (2) alternative maps created by NDC based on comments by the City Council and public at the January 25, 2022 public hearing - Encouraged written comments and/or submittal of a proposed map(s) by February 18, 2022 for presentation at the 5th public hearing on March 1, 2022

FOCUS MAPS

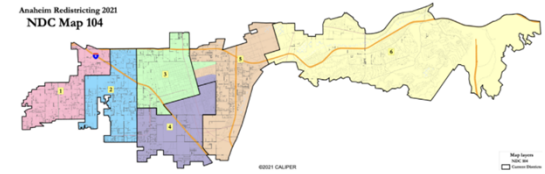
California Elections Code Section 21608(d)(1) requires a draft map shall be published for at least seven days before being adopted by the City Council as a final map.

The four (4) focus maps [MAP 102, MAP 104, MAP 106, and MAP 114], including the alternative maps created by NDC following the January 25 public hearing [MAP 116 and MAP 117] were posted on the City’s redistricting webpage at AnaheimRedistricting.org on February 2, 2022 for public review and comment. Each map includes its supporting demographic summary [Attachment Nos. 2 – 7].

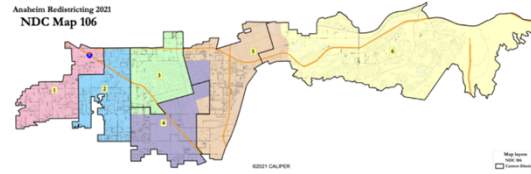
Map 102



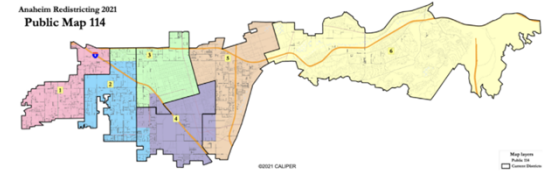
Map 104



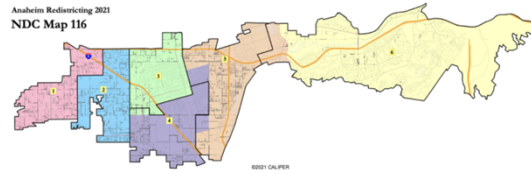
Map 106



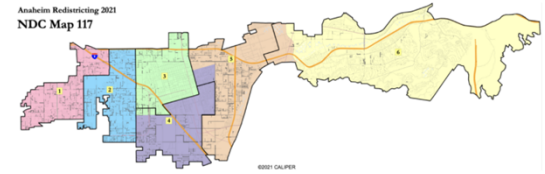
Map 114



Map 116



Map 117



Map No.	Submitter/ District R Number	Population-Balanced
102	David Klawe	Yes
104	National Demographics Corporation	Yes
106	National Demographics Corporation	Yes
114	Anaheim Now / DistrictR 86593	Yes
116	National Demographics Corporation	Yes
117	National Demographics Corporation	Yes

WRITTEN COMMENTS

Included [Attachment No. 10] for City Council consideration are the written testimony received from members of the public between January 26, 2022 and February 23, 2022. This information will be received and filed by the City Council and included as part of the official records of the redistricting process.

CEQA COMPLIANCE

Adjusting the district boundaries from which voters elect their City Councilmembers is exempt from review under the California Environmental Quality Act (CEQA) pursuant to Section 15061(b)(3) of the State CEQA Guidelines because it can be seen that the change will not have a significant impact on the environment.

IMPACT ON THE BUDGET:

The redistricting process will include costs for demographic and outreach consultant services and associated scope of work. Sufficient funds are available in the City Clerk's FY 21/22 General Fund budget.

Respectfully submitted,

Theresa Bass
City Clerk

Attachments:

1. Ordinance (Adopting new City Council District map)
2. MAP 102
3. MAP 104
4. MAP 106
5. MAP 114
6. MAP 116
7. MAP 117
8. Ordinance No. 6360
9. Demographic Summary – Current Districts – 2020 Census (State-Adjusted)
10. Written Comments Submitted between January 26, 2022 and February 23, 2022